

Public Document Pack



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Thursday 8 September 2016

Notice of Meeting

Dear Member

Cabinet

The **Cabinet** will meet in the **Council Chamber - Town Hall, Huddersfield** at **4.00 pm** on **Friday 16 September 2016**.

This meeting will be live webcast. To access the webcast please go to the Council's website at the time of the meeting and follow the instructions on the page.

The items which will be discussed are described in the agenda and there are reports attached which give more details.

A handwritten signature in black ink, appearing to read "Julie Muscroft".

Julie Muscroft

Assistant Director of Legal, Governance and Monitoring

Kirklees Council advocates openness and transparency as part of its democratic processes. Anyone wishing to record (film or audio) the public parts of the meeting should inform the Chair/Clerk of their intentions prior to the meeting.

The Cabinet Members are:-

Member

Councillor David Sheard

Councillor Shabir Pandor

Councillor Peter McBride

Councillor Naheed Mather

Councillor Musarrat Khan

Councillor Erin Hill

Councillor Viv Kendrick

Councillor Masood Ahmed

Councillor Graham Turner

Responsible For:

Leader / Strategy and Strategic Resources, New Council & Regional Issues

Deputy Leader / Strategy and Strategic Resources, New Council & Regional Issues

Economy, Skills, Transportation & Planning

Housing & Enforcement Management

Highways & Neighbourhoods

Family Support & Child Protection

Adults, Health & Activity to Improve Health

Community Cohension & Schools

Asset Strategy, Resources & Creative Kirklees

Agenda

Reports or Explanatory Notes Attached

Pages

1: Membership of the Committee

To receive apologies for absence of Members who are unable to attend this meeting.

2: Minutes of previous meeting

1 - 8

To approve the Minutes of the meeting of the Committee held on 23 August 2016.

3: Interests

9 - 10

The Councillors will be asked to say if there are any items on the Agenda in which they have disclosable pecuniary interests, which would prevent them from participating in any discussion of the items or participating in any vote upon the items, or any other interests.

4: Admission of the Public

Most debates take place in public. This only changes when there is a need to consider certain issues, for instance, commercially sensitive information or details concerning an individual. You will be told at this point whether there are any items on the Agenda which are to be discussed in private.

5: Deputations/Petitions

The Committee will receive any petitions and hear any deputations from members of the public. A deputation is where up to five people can attend the meeting and make a presentation on some particular issue of concern. A member of the public can also hand in a petition at the meeting but that petition should relate to something on which the body has powers and responsibilities.

6: Public Question Time

The Committee will hear any questions from the general public.

7: Member Question Time

To consider questions from Councillors.

8: Initial Strategic Masterplan - Bradley Park

11 - 20

A report seeking approval to the initial masterplan principles set out in the report.

Officer: Joe Tingle: 01484 221000

Wards

Affected: Ashbrow

9: Future Direction of Looking local

21 - 24

A report sharing options and seeking a recommendation relating to the future direction of Looking Local in the context of the Mid-Term Financial plan.

Officer: Steve Langrick: 01484 221000

Wards

Affected: All Wards

10: Exclusion of the Public

To resolve that under Section 100(A)(4) of the Local Government Act 1972, the public be excluded from the meeting during consideration of the following item of business, on the grounds that they involve the likely disclosure of exempt information, as defined in Part 1 of Schedule 12A of the Act.

11. Future direction of Looking Local

25 - 76

Private appendices in relation to the public report above.

This report is recommended for consideration in private in accordance with schedule 12A of the Local Government Act 1972 namely it contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that disclosure of the information could adversely affect overall value for money and compromise the commercial confidentiality of the incumbent suppliers and therefore the public interest in maintaining the exemption, which would protect the rights of an individual or the council, outweighs the public interest in disclosing the information and providing greater openness in Council decision making.

Officer: Steve Langrick: 01484 221000

Wards

Affected: All Wards

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Contact Officer: Andrea Woodside

KIRKLEES COUNCIL

CABINET

Tuesday 23rd August 2016

Present: Councillor David Sheard (Chair)
Councillor Shabir Pandor
Councillor Peter McBride
Councillor Naheed Mather
Councillor Erin Hill
Councillor Masood Ahmed
Councillor Graham Turner

Apologies: Councillor Musarrat Khan
Councillor Viv Kendrick

In attendance:

Observers: Councillor Mohan Sokhal

14 Membership of the Committee

Apologies for absence were received on behalf of Councillors Kendrick and Khan.

15 Minutes of previous meeting

RESOLVED - That the Minutes of the meetings held on 26 July 2016 be approved as a correct record.

16 Interests

Councillor Ahmed declared an 'other' interest in Agenda Item 11 on the grounds that he has a family member who is a KNH tenant. (Minute No. 24 refers)

17 Admission of the Public

It was noted that Agenda Item 18 would be considered in private session. (Minute No. 31 refers)

18 Deputations/Petitions

Cabinet received deputations from (a) Graham Paisley (Unison) and Sarah Simmonds in relation to Agenda Item 13 and (b) Graham Paisley (Unison) in relation to Agenda Item 14. (Minute Nos 26 and 27 refers)

19 Public Question Time

No questions were asked.

20 Member Question Time

No questions were asked.

21 Sustainable communities - A draft policy statement from the Policy Committee in 2015/16

Cabinet received a report which provided an update on the work undertaken to date in the drafting of a policy on 'Sustainable Communities', following the decision of Policy Committee on 14 April 2016.

The report advised that the Policy Committee had reviewed the Council's current Policy Framework and identified several areas to review during 2015/2016. At the meeting of 23 September 2015, a decision had been taken to create a policy statement on 'sustainable communities', which did not form part of the Policy Framework, and established a 'task and finish' group. The work that had been undertaken to date on the draft policy statement was appended to the report. Cabinet noted that the intention of the policy statement was to ensure that sustaining and improving the sustainability of communities becomes one of the criteria on which to base success and would seek to increase community resilience, support communities to do more for themselves, promote safe and cohesive communities, align social and economic aims, and develop ways of assessing and measuring impacts.

RESOLVED -

(1) That the work undertaken by the Policy Committee in 2015/2016 and the draft policy statement on 'sustainable communities' be received and noted at this stage, rather than approved and released for wider consultation.

(2) That the work on the draft policy statement be referred to the Chief Executive and the appropriate Director(s) for further consideration of the implications, in order that a fuller report can be submitted to a future meeting of Cabinet.

22 Highways Capital Plan 2016/17

Cabinet gave consideration to a report which sought approval of the detailed Highways Capital Plan 2016/2017. Attached at Appendix 1 to the considered report, the plan added individual scheme details to the approved summary programme for 2016/2017, as set out in Appendix H of the report considered by Council on 29 June 2016. Since the meeting of Council, a further £405,000 had been added to the capital plan, comprising of a Department for Transport specific grant from the pothole Action Fund and virement of Council funding for highways schemes approved by Huddersfield District Committee. The revised Capital Plan total was now £16, 721m.

RESOLVED -

(1) That approval be given to the detailed capital Plan in the sum of £16.721m, as detailed in Appendix 1 of the considered report.

(2) That authority be delegated in accordance with Council Financial Procedure Rule 3.12, to the Director of Economy, Skills and the Environment, to manage the Highways Capital Plan, as detailed in paragraph 2.9 of the considered report.

23 Local Development Scheme

Cabinet received a report which sought approval of a revised version of the Council's Local Development Scheme (LDS) for the Local Plan. The report advised that an LDS was required under Section 15 of the Planning and Compulsory Purchase Act 2004, as amended by the Localism Act 2011. Cabinet noted that the current LDS had been revised to reflect the most up to date information re timescales and specific information regarding the documents that would be submitted to the Secretary of State. The report advised that, subject to approval, the LDS would be published on the Council's website and would form part of the technical documents in the Local Plan evidence base.

RESOLVED - That the revised Local Development Scheme for the Local Plan, as appended to the considered report, be approved.

24 Proposed Changes to the Current Payment period for Kirklees Council Housing Tenancies

Cabinet gave consideration to a report which sought approval to vary the Council's secure tenancy agreement in order to replace the current weekly payment (debit) period with a monthly arrangement with effect from 1 December 2016. The report explained that the alignment between income and rental periods was required in order to allow tenants to budget effectively for rent due in accordance with their income cycle, and helping KNH to maximise the collection of rental income. The introduction of Universal Credit would also mean that the majority of Council tenants would receive benefits on a calendar month basis.

The report explained that the cost of implementing the changes would total £53,010. The timescale of the implementation plan, as set out at Appendix A of the report, explained that a consultation period with tenants would take place during September and October, and that a legal notice would be served to tenants at the end of October.

RESOLVED –

(1) That approval be given to serving a Preliminary Notice under section 103 of the Housing Act 1985, informing tenants of proposals to vary the Council's tenancy agreement to require tenants to pay rent monthly, and that such rent be due at the end of each monthly period.

(2) That the decision regarding whether the Council should proceed to implement the proposals to vary the Council's secure tenancy to require tenants to pay rent monthly, and that such rent be due at the end of each monthly period, be delegated to the appropriate Director, in consultation with the Cabinet Member for Housing and Enforcement Management, following evaluation of the consultation received in response to the Preliminary Notice.

(3) That, if implemented, the proposed introduction of a monthly debit period for housing tenancies be effective from 1 December 2016.

25 District Committee New Homes Bonus Funding

Cabinet received a report which requested that approval be given to an amendment to the 2016/2017 New Homes Bonus devolved to District Committees. The report advised that Cabinet had previously approved a set of criteria and principles for District Committee budgets for 2016/2017 which had included criteria for the New Homes Bonus budget devolved to District Committees. Pursuant to a discussion at Overview and Scrutiny Management Committee, it was recognised that a flexible approach was needed in order to support both New Council and local priorities. It was therefore proposed that District Committees be given greater flexibility to spend the New Homes Bonus budget and that 10% of the budget now be subject to the following criteria; (i) awards should not be made to individuals (ii) wider community benefits must be demonstrated and (iii) schemes must adhere to the Council's Financial Procedure Rules. The remaining 90% of the 2016/2017 budget would be subject to the criteria as approved by Cabinet on 24 March 2016. The 10% of budget would equate to a total of £92,600 across all four District Committees.

RESOLVED - That the amendment to the District Committee New Homes Bonus Funding criteria, as detailed in paragraph 2.3 of the considered report, be approved.

26 Transformation of Council Pre-school Daycare Services - Phase 6

Cabinet gave consideration to a report which set out proposals for the delivery of the requirements of the Medium Term Financial Plan, and future options in regards to Tiddlywinks Nursery, Deighton. The report explained that Tiddlywinks Nursery continued to be the only remaining Local Authority managed nursery without an

agreed long term solution and provided the context of statutory childcare sufficiency duties and the current childcare sufficiency position in the Ashbrow area.

The report set out four options (Models A to D) for consideration by Cabinet in determining the future of Tiddlywinks Nursery. These were; (a) No change to current operation (b) delivery of a sustainable model managed by the host school which removes the requirement of future subsidies (c) transfer the service to an external party and (d) closure of the provision. Key considerations associated with the proposals were set out at Appendix C of the considered report.

The report proposed that Cabinet supported Model D, which would result in the closure of the service, and which would allow the Council to meet Medium Term Financial Plan savings, Council priorities and statutory duties.

RESOLVED –

(1) That approval be given to the proposal as set out at Model D in the considered report, resulting in the closure of the service and achieving Medium Term Financial Plan savings, Council priorities and statutory duties.

(2) That, pursuant to (1) above, support be provided to the children, families and staff effected as set out in paragraph 8 of the considered report.

27 Request for approval to engage and consult on the proposals for the future service offer for the Young People's Activity Team (YPAT) in Kirklees.

Cabinet received a report which set out the need to achieve savings of £584k from the Young People's Activity Team (YPAT) budget and sought approval to carry out engagement and public consultation with current users and stakeholders of the YPAT to redesign future service provision. The report explained that the redesigned provision would need to demonstrate value for money, better meet individual and family needs, focus on developing life skills and maximising independence, provide better co-ordinated and joined up working with partners, the voluntary sector and communities, and provide a clear service offer to all age groups with defined and robust criteria, policies, pathways and processes.

The report explained that the YPAT provided sessional leisure and recreational activities for children and young people aged 5 to 18 years, and is currently accessed by 180 disabled children and young people, and 18 disabled adults, with each session lasting between 2.5 and 7 hours. The unit cost of the sessions currently ranged between £57 to £161 per child per session and the team employed 23 staff on substantive contracts, and 61 on a casual basis.

Cabinet noted the timeline as detailed within the report, which proposed to commence consultation at the end of August 2016, with a further report submitted to Cabinet in January 2017.

RESOLVED - That approval be given to the commencement of a consultation and engagement exercise with current users of the Young People's Activity Team, and

their parents/carers, staff and key stakeholders, in order to reduce and redesign the future service offer.

28 Corporate Revenue and Capital Financial Monitoring Report, Quarter 1, 2016-17

Cabinet received the Corporate Revenue and Capital Financial Monitoring Report, Quarter 1, 2016-2017, which set out information on the Council's 2016-2017 forecast financial outturn position for General Fund revenue, Housing Revenue Account and Capital Plan at Quarter 1. The report explained that the Council's General Fund (net) revenue budget for 2016-2017 was set at £310.8m, and that the forecast net revenue spend was £317.0m in 2016-2017, resulting in an overspend of £6.2m, which equated to 2% against budget. It advised that this projected overspend, if not corrected, would be a further draw on the forecast remaining £29m reserves to support the Medium Term Financial Plan from 2017 onwards.

The report indicated that the Council's updated budget plan would include consideration of the Government's offer for a multi-year financial settlement, subject to the publication of an efficient strategy, by 14 October 2016.

RESOLVED –

(1) That, in regards to the General fund Revenue, (i) approval be given to proposals for £2.9m earmarked (risk) reserves drawdown to resource additional children's services development costs in 2016-2017 (ii) the forecast £6.2m forecast revenue overspend position for 2016-2017 (as set out in Appendix A, Section 1) net of the reserves drawdown in (i), be noted (iii) the forecast outturn position on collection fund and forecast movements in reserves and balances in-year be noted (iv) consideration be given to officer proposals to bring the forecast £6.2m overspend at least in line with budgets by current year end, and other actions to build up available reserves to support the Medium term Financial Plan from 2017 onwards, and (v) officers be instructed to submit a report to Cabinet as part of the Medium Term Financial Plan update, with in-year and long term mitigating actions to bring spend back in line with available resources.

(2) That, in regards to the Housing Revenue Account, (i) the forecast revenue outturn position for 2016-2017 (as set out in Appendix A, Section 1), be noted, and (ii) the forecast HRA reserves position at year end (as set out in Appendix B), be noted.

(3) That the Council forecast capital outturn position for 2016-2017 be noted.

29 Corporate Performance Management Report, Quarter 1, 2016-17

Cabinet received a report which provided an overview of the Council's Corporate Performance at the end of Quarter 1, 2015/2016. The report also included updates on progress against outcomes on the Joint Health and Wellbeing Strategy and Kirklees Economic Strategy.

RESOLVED -

(1) That the Quarter 1 2016-2017 Corporate Performance Report be received and noted.

(2) That the Risk Matrix at Quarter 1 be amended to incorporate (i) reputational risks associated with the current operational difficulties in Children's Services (Family Support and Child Protection) and (ii) reputational and operational risks associated with not having an approved Local Plan in place.

30 Exclusion of the Public

That acting under Section 100(A)(4) of the Local Government Act, 1972, the public be excluded from the meeting for the following item of business on the grounds that it involves the likely disclosure of exempt information as defined in Part 1 of Schedule 12A of the Act, as specifically stated in the undermentioned Minute.

31 Review of Kirklees College Review of Short Term Loan Facility

(Exempt information under Part 1 of Schedule 12A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) (Order) 2006. It is considered that the report contains information relating to the financial or business affairs of any particular person (including the authority holding that information). The public interest in maintaining the exemption, which would protect the interests of the Council and third party organisations concerned, outweighs the public interest in disclosing the information and providing greater openness in the Council's decision making.)

Cabinet gave consideration to a report which sought to make a variation to the existing terms of the Short Term Loan facility available to Kirklees College to give the college additional cashflow flexibility to assist with progressing the Dewsbury Education Village scheme.

RESOLVED -

(1) That approval be given to the extension of the availability of the short term loan facility to Kirklees College for a maximum of £6m until 31 December 2018 to assist in the development of the Dewsbury Education Village Project.

(2) That authority be delegated to the Assistant Director (Place) and the Assistant Director (Legal, Governance and Monitoring) to negotiate and agree the terms of a variation to the existing College Loan Agreement to facilitate the extension.

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KIRKLEES COUNCIL			
COUNCIL/CABINET/COMMITTEE MEETINGS ETC			
DECLARATION OF INTERESTS			
Name of Councillor			
Item in which you have an interest	Type of interest (eg a disclosable pecuniary interest or an "Other Interest")	Does the nature of the interest require you to withdraw from the meeting while the item in which you have an interest is under consideration? [Y/N]	Brief description of your interest

Signed: Dated:

NOTES

Disclosable Pecuniary Interests

If you have any of the following pecuniary interests, they are your disclosable pecuniary interests under the new national rules. Any reference to spouse or civil partner includes any person with whom you are living as husband or wife, or as if they were your civil partner.

Any employment, office, trade, profession or vocation carried on for profit or gain, which you, or your spouse or civil partner, undertakes.

Any payment or provision of any other financial benefit (other than from your council or authority) made or provided within the relevant period in respect of any expenses incurred by you in carrying out duties as a member, or towards your election expenses.

Any contract which is made between you, or your spouse or your civil partner (or a body in which you, or your spouse or your civil partner, has a beneficial interest) and your council or authority -

- under which goods or services are to be provided or works are to be executed; and
- which has not been fully discharged.

Any beneficial interest in land which you, or your spouse or your civil partner, have and which is within the area of your council or authority.

Any licence (alone or jointly with others) which you, or your spouse or your civil partner, holds to occupy land in the area of your council or authority for a month or longer.

Any tenancy where (to your knowledge) - the landlord is your council or authority; and the tenant is a body in which you, or your spouse or your civil partner, has a beneficial interest.

Any beneficial interest which you, or your spouse or your civil partner has in securities of a body where -

- (a) that body (to your knowledge) has a place of business or land in the area of your council or authority; and
- (b) either -

the total nominal value of the securities exceeds £25,000 or one hundredth of the total issued share capital of that body; or

if the share capital of that body is of more than one class, the total nominal value of the shares of any one class in which you, or your spouse or your civil partner, has a beneficial interest exceeds one hundredth of the total issued share capital of that class.



Name of meeting: Cabinet
Date: 16th September 2016

Title of report: Initial Strategic Masterplan – Bradley Park

Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes
Is it in the Council's Forward Plan ?	Yes
Is it eligible for "call in" by Scrutiny ?	Yes
Date signed off by <u>Director</u> & name	Jacqui Gedman - 07/09/16
Is it signed off by the Director of Resources?	David Smith - 07/09/16
Is it signed off by the Assistant Director – Legal, Governance & Monitoring?	Julie Muscroft - 01/09/16
Cabinet member portfolio	Cllr Peter McBride – Economy, Skills, Transportation & Planning Cllr Graham Turner – Asset Strategy, Resources & Creative Kirklees (Arts)

Electoral [wards](#) affected: Ashbrow
Ward councillors consulted: Cllr Jean Calvert, Cllr James Homewood, Cllr Amanda Pinnock

Public or private: Public

1. Purpose of report

1.1. This report is brought by the Council in its role as landowner of the Bradley Park site. The council has commissioned work on a masterplan to shape the development of the site. The masterplan sets out a draft vision for the scope, design and context of development of the site.

1.2. The masterplan also illustrates how this strategic urban extension has the potential to deliver up to 2000 high quality new homes which is necessary to support the ongoing Local Plan process, but also demonstrates how it is also possible to retain over 40% of the existing

natural environment at Bradley Park, which can be accessed more readily and used for leisure and recreation.

1.3. This report examines the strategic context of the masterplan, its key features, and proposed next steps. By definition the masterplan at this point in time can only be illustrative of possible options for developing the site over the 15 year timescale of the Local Plan if the site is allocated for housing in the Local Plan. If the site is so allocated then the actual pattern of development will be consulted on over subsequent months and post adoption of the Local Plan with a full range of key stakeholders.

2. Key Points

2.1. Strategic Context

- 2.1.1. The vision of the Kirklees Economic Strategy is:
“Kirklees to be recognised as the best place to do business in the north of England and one where people prosper and flourish in all of our communities.”
- 2.1.2. The Economic strategy identifies five priorities to deliver this vision. One of these priorities is the delivery of infrastructure that supports the success of businesses and makes it easier for people to access work. A key feature of this infrastructure is the creation of more, better and affordable housing to support economic growth.
- 2.1.3. The proposed housing site at Bradley Park will deliver a significant number of homes in a strategic location, close to the motorway network, and within easy distance of the employment opportunities on the Cooper Bridge Strategic Employment site proposed as part of the Local Plan process. The size of the site means that we can better plan for quality and deliver a more thoughtful and integrated approach to the northern edge of Huddersfield’s urban edge.

2.2. The Local Plan

- 2.2.1. The site is currently a combination of land already allocated for housing in the UDP (10 hectares) alongside land which is currently in the Green Belt.
- 2.2.2. The land that the Council owns at Bradley Park will deliver 1500 homes if it is allocated for housing in the Local Plan in the plan period (up until 2031). This increases to almost 2000 if the neighbouring site (in private ownership) to the west is allocated for housing in the Local Plan and included in the site. Planning at this scale does have major implications for existing communities in terms of infrastructure delivery but it also has benefits in that planning for a more sustainable form of development is far more likely to be achieved at this scale. To ensure that this happens the Council, with the support of specialist external consultants, have undertaken a preliminary master planning exercise. This sets out to identify site constraints and opportunities. It also sets out how that development can be delivered and how infrastructure needs

to be phased. The master plan marks the first step on the journey to delivery. Further details are set out below.

2.3. Overview of the existing site

- 2.3.1. The proposed housing site covers 68.35 hectares of land at the northern edge of Huddersfield, off Bradley Road. The land owned by the Council is currently mainly utilised by Bradley Park Golf Course. The adjacent site to the west is currently in agricultural use and is owned by a third party. The Masterplan exercise has covered both land ownerships to ensure it is comprehensive.
- 2.3.2. Bradley Wood lies to the immediate north of the site, and is proposed to remain as a greenbelt allocation in the draft Local Plan (reducing the proposed housing allocation from 78 hectares to 68 hectares). The M62 motorway lies beyond this. The district boundary with Calderdale lies a little beyond the motorway. To the east of the site, there is an operational landfill site. A line of pylons is present to the north east area of the site, and in the eastern area of the site there is also an area of former landfill use which is not suitable for development.

2.4. Overall Vision

- 2.4.1. The masterplan is focussed around the creation of a central green corridor which sensitively balances development across the site, promoting environmental sustainability, high landscape value and the provision of recreational greenspace which will serve the local and wider community. A plan showing the land use proposed is attached at Appendix A.
- 2.4.2. Over 40% of the site is retained as greenspace, suitable for a variety of uses.
- 2.4.3. Housing delivery is vitally important but so is creating a high quality environment that is an example to others. To address this, the specification of homes will be for a high-quality and innovative product, which blends and complements existing homes in the area and meets the changing needs of people throughout their lives.
- 2.4.4. Planning for a strategic development of this scale and scope at this specific location brings additional benefits which may not be realised by smaller scale development elsewhere. The housing will be complemented by:
- A new primary school building to serve the wider community
 - A new local centre to provide services
 - Transport and infrastructure improvements to connect in to the A62 corridor, which will produce better connectivity not only to local jobs, but also opportunities in neighbouring areas.
 - A more coherent sports and open space strategy for the whole of north Huddersfield
 - Improved green infrastructure and sustainable transport networks e.g. cycle routes

- Opportunities to deliver a sustainable urban drainage solution

2.4.5. All of these aspects feed into the development of a sensitively-balanced development at Bradley Park which is a major opportunity to create a brand new sustainable community, which is intrinsically linked, by design, to take advantage of the economic opportunities in Huddersfield and the wider City Region.

2.5. Detailed proposals

2.5.1. Housing Design

The masterplan proposes around 1,900 homes. These would be a mixture of one, two, three and four bedroom homes, with a majority being three and four bedroom homes. The type and density of homes would vary across the site, with the aim of catering for people's needs throughout their lives. The density of homes would be greater around the local centre, which would be at the heart of the development, and decrease in density with distance from the local centre.

The development would include affordable housing at least in line with planning policy requirements.

The initial design concept for the housing is that it would primarily be arranged around garden squares in order to maintain the green focus of the development. Development would be predominantly between two and three stories in height.

2.5.2. Open Space and Leisure/Sports Provision

The focus on open space is at the heart of the Bradley masterplan proposal. The plan proposes an area of greenspace at the heart of the development, a "central green corridor". In addition, there is a very significant area of open space to the east of the development site, and a smaller but still substantial area to the west. Between them, these areas make up over 40% of the total site area.

The masterplan work acknowledges that the proposed change in use of this site from golf course to housing would represent a loss in facilities for this sport. The masterplan also recognises the requirements of National Planning Policy Framework (NPPF) paragraph 74, that loss of a sporting facility should either be replaced with equivalent or better provision, or that alternative sports facilities should be provided to outweigh the loss.

To address this, the areas of open space suggested provide flexibility to include a range of informal open space and more formal sports provision as part of the development.

Work continues to assess what type of sports provision would be most appropriate on the proposed Bradley Park site, in the context of what provision already exists across North Huddersfield and the pitches which would be included as part of the development of a new school (see paragraph 2.5.3 below). It is proposed that this work is developed as a more formal proposal during the autumn and winter of 2016/17 and will include community consultation.

2.5.3. Community Facilities

A development on the scale of that proposed at Bradley Park will require significant community infrastructure to support it.

Part of the vision for the site is that the heart of the development will be focussed around a “village green” space at the centre of the development, off Bradley Road, thereby forming a new local centre. This area would also accommodate local services including a primary school.

The masterplan work has identified that a new two form entry (420 place) primary school building would be required on the site. The school provision would include two playing pitches associated with the primary school. In addition, provision for around 88 early learning and childcare places for children aged 0-5 would be required, as well as afterschool provision, best established at a similar time to the new primary building. Early learning and childcare would be situated on or very near to a primary school site and have its own secure outside play area.

Secondary school provision is currently sufficient to meet demand over the medium term, although and this will need to be kept under review in line with demographic growth and patterns of pupil distribution. It is recommended that planning for any additional secondary educational places should be undertaken across a wider geographical area.

2.5.4. Highways

External highways access – given the scale of proposed development, a number of access point will be required. Initial highways work has identified that, with junction improvements, around 600 homes could be built from existing access points and with limited improvements to the existing highway network. Beyond this, delivery of the whole of the proposed allocation would be linked to the implementation of more substantial improvements to the wider highway network.

Internal highways layout – the emphasis in the internal layout of the proposed development would be on providing a high quality infrastructure for walking and cycling to encourage use of these forms of transport and minimise car journeys within the development. These would exist alongside driving routes which would allow vehicular access and ensure that emergency access requirements could be fulfilled.

Public transport – In addition to the above, the masterplan is designed to ensure that there are viable public transport connections. The masterplan has been designed to capitalise on existing bus services, and keep the busy routes close to the centre of residential areas in a configuration which would be most commercially attractive to bus operating companies.

2.5.5. Delivery and Phasing

The development of the site would be phased to deliver housing over a twenty year period. The phasing of the development would mean that it would be possible to maintain the existing golf course facilities for a substantial part of the full development period. Development would begin on the south of the site and the areas adjacent to Bradley Road. This would also allow development

of homes from the existing accesses with future development of transport infrastructure schemes to facilitate additional development (see paragraph 2.5.4 above).

3. Implications for the Council

3.1. Legal Implications

3.1.1. The proposed allocation of the site for housing, if approved as part of the wider Local Plan process, will be followed by a procurement process for development partners for the site which may include an element of direct provision. Further development of the site master-planning and the procurement process would be the subject of a future reports to Cabinet.

3.2. Financial Implications

3.2.1. In the short to medium term, the Council in its role as landowner is likely to be required to undertake further work in order to pursue this site as a housing allocation, through the further development of the masterplan, and undertake a procurement exercise for development partners or direct provision. The cost of this work will be met from existing budgets.

3.3. Human Resources Implications

3.3.1. There are staffing implications in managing the master-planning work and the promotion of the site through the Local Plan process which will be managed within existing staff resources.

3.4. IT Implications

3.4.1. None

3.5. Strategy and Partnership Implications

3.5.1. Initial discussions with the agent for the adjoining landowner of the western site have begun and these will continue throughout the Local Plan process.

3.5.2. Officers from Corporate Landlord, Regeneration and Communities and Leisure are working together to assess the options for formal sports provision within the Bradley Park site in the context of provision across North Huddersfield.

4. Consultees and their opinions

Ward members were briefed on 6th September 2016. They had some reservations about the proposed principle of housing development on the site and the local infrastructure implications of any future proposed development.

5. Next Steps

Subject to Cabinet's approval of the approach of the masterplan, the proposed next steps would be for officers to:

- Submit the proposed masterplan and supporting information in order for the Council as the majority landowner to support the proposed allocation through the Local Plan process.
- Continue with the work to assess sports provision across North Huddersfield, to determine what facilities may be appropriate for the Bradley site
- To continue dialogue with the adjoining landowner
- Continue to develop the detailed master-planning of the site including consultation with stakeholders and potential development partners and report back to Cabinet as appropriate on proposals for the site, and use this to further develop and refine proposals

6. Officer recommendation and reasons

It is recommended that Cabinet:

- Agree the initial masterplan principles set out in this report
- Agree to the proposed process for developing a strategic approach to sports provision for North Huddersfield, including the Bradley Park site
- Agree that the Council, acting in its role as Landowner, will use the existing masterplan to support the potential site allocation as part of the Local Plan process, and delegate authority to officers to commission any necessary work to achieve this.

7. Cabinet portfolio holder recommendation

Cllr McBride supports the recommendations detailed in section 6. He endorses the high quality, sustainable approach to the masterplan for the site, and the focus on a retaining a high level of green infrastructure in any development proposals.

Cllr Turner also endorses the recommendations detailed in section 6. He supports the ongoing work on the site by the Council in its role as landowner.

8. Contact officer and relevant papers

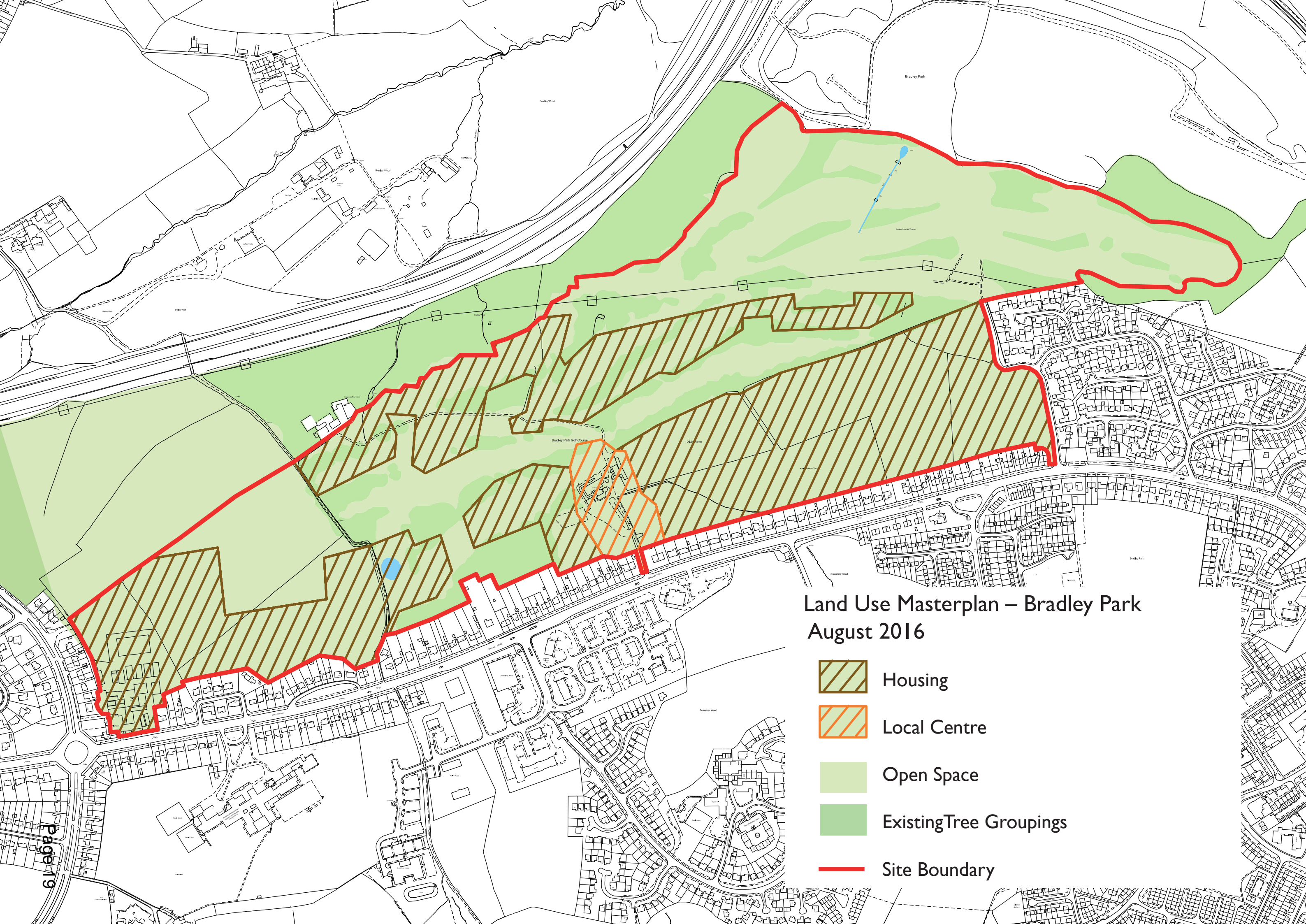
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9. Director responsible

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**Land Use Masterplan – Bradley Park
August 2016**

-  Housing
-  Local Centre
-  Open Space
-  Existing Tree Groupings
-  Site Boundary

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Name of meeting: Cabinet
Date: 16th September 2016

Title of report: Future direction of Looking Local

Key Decision - Is it likely to result in spending or saving £250k or more, or to have a significant effect on two or more electoral wards?	Yes The Looking Local service has an impact on the MTFP of £300k per annum
Key Decision - Is it in the Council's Forward Plan (key decisions and private reports?)	Key Decision – Yes Private Report/Private Appendix – Yes
The Decision - Is it eligible for call in by Scrutiny?	Yes
Date signed off by <u>Director</u> & name	David Smith - 15 th August 2016
Is it also signed off by the Director of Resources?	Yes
Is it also signed off by the Assistant Director (Legal Governance and Monitoring)?	Julie Muscroft - 26 th August 2016
Cabinet member portfolio	Cllr. Graham Turner - Asset Strategy, Resources & Creative Kirklees (Arts)

Electoral wards affected: All

Ward councillors consulted: None

Public There is also a private appendix as set out in paragraph 1.2

1. Purpose of report

- 1.1. To share options and make a recommendation relating to the future direction of Looking Local in the context of the Mid-Term Financial plan. Given the confidential and commercial nature of these options and their implications the fuller report will be considered as a private appendix.
- 1.2. The private appendix is recommended for consideration in private in accordance with schedule 12A of the Local Government Act 1972 namely it contains information relating to the financial or business affairs of any particular person (including the authority holding that information). It is considered that disclosure of the information could adversely affect overall value for money and compromise the commercial confidentiality of the incumbent suppliers and therefore the public interest in maintaining the exemption, which would

protect the rights of an individual or the council, outweighs the public interest in disclosing the information and providing greater openness in Council decision making.

- 1.3. Should Cabinet agree the recommendations of the report then delegated authority is requested to allow the Assistant Director, Customer & Exchequer Service and Assistant Director, Legal and Governance to:
 - 1.3.1. Hold detailed discussions with the incumbent suppliers and their advisors in order to:
 - 1.3.2. Transfer Intellectual Property Rights (IP) and other assets in return for a shareholding in a new company established to run Looking Local
 - 1.3.3. Novate and/ or assign current contracts in accordance with existing terms and conditions in order to achieve the new arrangements
 - 1.3.4. Enter in to all relevant contractual agreements with the new entity in order to protect the Council interests in the Company and the benefit of the intellectual IP rights
 - 1.3.5. Agree the governance and performance monitoring arrangements including but not limited to a shareholders agreement which sets out relevant governance arrangements to ensure the Councils shareholding in the new company is adequately protected.
- 1.4. Members should note that it is likely that the Council may have a Director represented upon the board of any new company and therefore will require a member and/or officer to be nominated to fulfil this role as arrangements are finalised. A further report or further steps will be taken to do this as required.

2. Summary

- 2.1. Looking Local is a traded service of the Council, predominantly delivered via external contracts, and has been in operation since 2005. Looking Local sells software (for example LetsHelpYou, BetterOff, mobile apps and access to digital interactive TV platforms) and professional services (e.g. consultancy, business analysis, content services and training).
- 2.2. Looking Local operates within the public sector and has customers from local authority, housing and health organisations – over 100 in total.
- 2.3. For the last 10 years Looking Local has consistently delivered a financial surplus to the Council and in addition has secured considerable investment from grants, EU and other funding sources that have either directly or indirectly benefitted Kirklees.
- 2.4. Looking Local is feeling the squeeze from the financial pressures on the public sector and consequently the core revenue has shrunk quite considerably over the last 2 years. The financial surplus fell short at the end of 2015/16 and this is predicted to worsen in 2016/17, hence the need to consider options for the future.

3. Information required to take a decision

- 3.1. Looking Local has operated successfully and delivered a financial return over the last 10+ years. Over this time Looking Local and therefore the Council has built an excellent reputation in the field of digital innovation and has won numerous awards for the innovative products/technologies it has developed. It has built a customer base of over 100 public sector organisations.

- 3.2. The Council is a heavy user of the technologies and products of Looking Local for its own business purposes.
- 3.3. Determining the future for Looking Local has an impact on the MTFP. The current expectations for Looking Local are unachievable given the current reduction in core revenue. Current estimates are showing a further fall in surplus by the end of 2016/17 financial year.
- 3.4. In order to ascertain the best future for Looking Local, council officers have explored a number of options that could be considered.
- 3.5. Details of the Options for Looking Local are considered in detail in the private appendix which looks at various commercial and financial issues for the Council.

4. Implications for the Council

- 4.1. There are no Human Resource or TUPE implications for the Council from any of the options.
- 4.2. Financial Implications will vary depending upon the Cabinet decision. It is considered that the recommended option on balance would be most likely to minimise any losses/potential liability for the Council and provide an opportunity for financial gain.
- 4.3. The impact on services used by the council would be varied depending on the option selected. The benefit of continuing to be able to use the services is best maintained with the recommended option
- 4.4. There are variable legal implications associated with the different options as outlined in the private appendix.

5. Consultees and their opinions

- 5.1. Head of Audit and Risk and Assistant Director - Customer and Exchequer Services, have been involved in reviewing the options and taking part in ongoing discussions. They have both been involved in a review of the proposals put forward. Furthermore they understand the implications for the Council and consider that the proposed option to continue with Looking Local far outweigh ceasing the activity. They agree with the officer recommendations and the rationale.
- 5.2. Legal Services have been engaged to advise on the implications of the options on existing contracts as well as the legal implications of the options considered and the powers available to the Council to implement the options.
- 5.3. Assistant Director for Legal and Governance and Director of Resources have considered the options and are satisfied that the recommended option is likely to offer best value for the Council moving forwards for the reasons outlined in the private appendix.

6. Next steps

- 6.1. Assuming Cabinet agree with the recommendations, more detailed discussion will need to be undertaken with the various parties and their advisors.

- 6.2. Existing contracts would continue as is until such matters are concluded
- 6.3. An adjustment to the Council's budget would need to be made to take account of the new arrangements.

7. Officer recommendations and reasons

- 7.1. Senior officers have reviewed the options and believe that the recommended option is likely to represent the best route forward as set out in more detail in the private appendix
- 7.2. Delegated authority is requested to allow the Assistant Director, Customer & Exchequer Service and Assistant Director, Legal and Governance to:
 - 7.2.1. Hold detailed discussions with the incumbent suppliers and their advisors in order to:
 - 7.2.2. Transfer Intellectual Property Rights (IP) and other assets in return for a shareholding in a new company established to run Looking Local
 - 7.2.3. Novate and/ or assign current contracts in accordance with existing terms and conditions in order to achieve the new arrangements
 - 7.2.4. Enter in to all relevant contractual agreements with the new entity in order to protect the Council interests in the Company and the benefit of the intellectual IP rights
 - 7.2.5. Agree the governance and performance monitoring arrangements including but not limited to a shareholders agreement which sets out relevant governance arrangements to ensure the Councils shareholding in the new company is adequately protected.

8. Cabinet portfolio holder's recommendations

- 8.1 Cllr Turner approves the recommended option and is in agreement with the officer recommendations as further detailed in the private appendix. He also made a specific request that appropriate governance and performance monitoring arrangements are put in place with relevant council representation on the board.

9. Contact officer

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01484 221000 Ext 71666

10. Background Papers and History of Decisions

Accompanying Private Cabinet appendix detailing options and implications

11. Assistant Director responsible

Jane Brady, Assistant Director, Customer & Exchequer Services
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By virtue of paragraph(s) 1 of Part 1 of Schedule 12A of the Local Government Act 1972.

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